



COMMANDER, U.S. PACIFIC COMMAND
(USPACOM)
CAMP H.M. SMITH, HAWAII 96861-4028

Change 1
25 September 2013

MEMORANDUM FOR HEADQUARTERS U.S. PACIFIC COMMAND
DIRECT REPORTING UNITS,
SUBORDINATE JOINT AND UNIFIED COMMANDS
SERVICE COMPONENTS

SUBJECT: U.S. Pacific Command Area of Responsibility Liberty Policy When Outside the United States and Its Territories

BACKGROUND. United States military forces continue to play a critical role in shaping the reputation and image of the United States throughout the world. This is particularly so in the U.S. Pacific Command Area of Responsibility (AOR). Acts of inappropriate or criminal behavior by U.S. military personnel adversely impact our international relations, tarnish the image of the United States military, and harm individuals. Service members must conduct themselves with the proper decorum and in strict accordance with the Uniform Code of Military Justice, as well as Department of Defense and Service policies, regulations, and directives. It is equally incumbent upon Commanders to ensure that proper procedures are in place to ensure compliance with the expectation of this command and the American people.

PURPOSE. The purpose of this policy is to promulgate a U.S. Pacific Command liberty policy for Service members traveling on temporary duty orders and liberty in the U.S. Pacific Command AOR outside of the United States and its territories.

APPLICABILITY AND REQUIREMENTS. Unless otherwise provided for herein, this policy applies to all military personnel, including Reserve personnel (when serving in a Reserve capacity), National Guard personnel (when in Title 10 status) who are on temporary duty orders or on liberty in the U.S. Pacific Command AOR outside of the United States and its territories. The policy does not apply to those permanently assigned or temporarily present in Japan, the Republic of Korea, and Singapore; these personnel shall comply with the liberty policy set by Commander, U.S. Forces Japan, Commander, U.S. Forces Korea, and Commander, Logistics Group, Western Pacific, respectively. Additionally, this policy does not apply to personnel who are assigned within the U.S. Pacific Command AOR under Chief of Mission authority. For purpose of this policy, "Commander" means a commissioned or warrant officer who, by virtue of rank and assignment, exercises primary command authority over a military organization, command, or unit. Officers-in-charge may be considered a "Commander" under this policy and should be considered such when their unit is stationed, operates, or executes temporary duty orders in a country covered under this policy that is not the same as the country location where its headquarters is located. For example, on-scene aircraft officers-in-charge, when their air crews are operating in a country location distinct from their squadrons' location, shall exercise the responsibilities of "Commander" in relation to their assigned air crews.

- **Required Training.** Prior to being allowed liberty, at a minimum, Commanders of units covered by this policy that authorize liberty shall ensure all personnel are briefed on the security conditions and other relevant issues pertaining to the given liberty area. In addition, unit Commanders shall ensure that within the prior 12 months, personnel have received the following training prior to being granted liberty: (1) Sexual Assault Prevention and Response Training (IAW

Service-specific instructions and Department of Defense (DoD) Directive 6495.01); (2) Training on service regulations prohibiting fraternization; (3) Training on DoD policies regarding Trafficking in Persons; and (4) Training on the UCMJ's prohibitions against involvement with any form of prostitution.

- **Buddy Rule.** Commanders of units covered by this policy shall implement a buddy system whereby Service members are required to be accompanied by another Service member, DoD civilian, contractor, spouse or adult family member while on liberty. Commanders have the discretion to waive this provision under appropriate circumstances.

- **Liberty Hours.** Commanders of units covered by this policy shall set appropriate liberty hours based upon the security situation in the relevant foreign nation, and other factors considered relevant and appropriate.

- **Off Limits Locations and Areas.** Commanders of units covered by this policy shall ensure that unit liberty policies take into account security advisories issued by the local U.S. Embassy, U.S. Consulate, or cognizant DoD or other U.S. law enforcement agency. Locations or establishments determined to be of particular risk by the foregoing organizations shall be placed off limits by the unit commander. Commanders should be aware that some pharmacies in the AOR include controlled substances as part of basic over the counter medication.

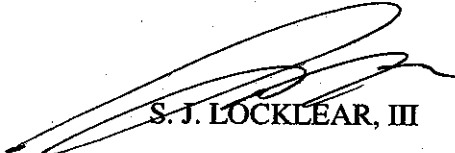
- **Liberty Risk Program.** Commanders of units covered by this policy shall evaluate members' suitability to enjoy the privilege of liberty in foreign countries within the U.S. Pacific Command AOR. Individuals who demonstrate that they are at an elevated risk to violate this policy and related DoD and Service regulations, because of past poor performance, including past incidents while on liberty, shall have their liberty curtailed or controlled, as appropriate.

- **Accountability.** Individual Service members are accountable for their actions and behavior while on liberty. Additionally, Service members should make every reasonable effort to prevent inappropriate or illegal activities by other Service members and report such misconduct to their chain of command or other appropriate organization/office. Leaders at all levels are expected to set the example and conduct themselves with proper decorum, to include responsible use of alcohol.

- **Enforceability.** Subordinate commands shall issue punitive orders pursuant to Article 92, UCMJ, promulgating the programs and procedures required by this policy.

Conference or Training Planners and Participants. The U.S. Pacific Command organization, command, or unit that acts as a lead agent for planning a conference or training within the U.S. Pacific Command AOR shall promulgate guidance to all conference or training participants to ensure compliance with this policy. When the lead agent for planning a conference is not a U.S. Pacific Command organization, command, or unit (for example, Department of State, foreign government, non-federal entity), the organization, command, or unit that has authority over the participant shall promulgate guidance to ensure compliance with this policy. Participants are required to adhere to the guidelines set forth above, unless an appropriate authority grants a waiver. Participants shall also comply with requirements established in the U.S. Pacific Command Theater Travel Requirements (i.e. Aircraft and Personnel Automated Clearance System and Foreign Clearance Guide). Violations of the policy shall be reported to the responsible SDO/DATT, the USPACOM SJA, and the unit that is sending the individual.

Questions concerning this policy may be directed to the U.S. Pacific Command Chief of Staff, Anthony G. Crutchfield or the U.S. Pacific Command Staff Judge Advocate, Captain Patrick M. McCarthy.



S. J. LOCKLEAR, III